## Message Text

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FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4190
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA IMMEDIATE
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

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E.O.11652: GDS TAGS: PARM, NATO

SUBJECT: MBFR: DATA DISAGGREGATION

REF: (A) USNATO 5279 (DTG 141103Z JUN 77), (B) USNATO 5013 (DTG 091843Z JUN 77), (C) USNATO 4794 (DTG 061059Z JUN 77), (D) USNATO 5277 (DTG 140920Z JUN 77), (E) STATE 118087 (DTG -31329Z MAY 77)

1. AS WE HAVE REPORTED (PARA 6, REF A), A MAIN POINT WHICH FRG REP CITRON MADE AT JUNE 13 SPC MEETING WAS THAT FRG WISHES SPC TO CONCENTRATE MORE ON ISSUES OTHER THAN THE "OTHER PERSONNEL" QUESTIONS, WHILE "TRYING TO GET INSTRUCTIONS" ON THE LATTER ISSUE. IN PARTICULAR, THE FRG WISHES THE SPC TO ADDRESS THE DISCLAIMER AND THE FRAMEWORK OF THE INITIAL PROPOSAL TO THE EAST.

2. THE UK POSITION HAS BEEN THAT THE SPC SHOULD NOT WORK SECRET

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ON THE DISCLAIMER UNTIL THE MANNER OF THE DATA EXCHANGE IS DECIDED (PARA 4, REF B). FOLLOWING THE JUNE 13 SPC MEETING, UK DELEGATION OFFICER HOLMER DISCUSSED THIS POINT WITH CITRON, WHO (ACCORDING TO UK DELEGATION) REPLIED THAT IT WOULD BE USEFUL TO HIM IN GETTING FURTHER INSTRUCTIONS ON THE "OTHER PERSONNEL" ISSUE IF THERE WERE ALLIANCE AGREEMENT ON A SATISFACTORY DISCLAIMER. UK DELEGATION INFORMS US IT

HAS SLIGHT MISGIVINGS ABOUT CONCENTRATING MORE ON OTHER ISSUES, SINCE AN INABILITY TO RESOLVE THE "OTHER PERSONNEL" ISSUE WOULD MAKE WORK ON OTHER ISSUES SOMEWHAT ACADEMIC; THIS IS PARTICULARLY THE CASE WITH THE DISCLAIMER, SINCE IT IS DIFFICULT TO AGREE ON A DISCLAIMER UNTIL WE KNOW WHAT WE ARE DISCLAIMING. HOWEVER, UK WOULD UNDOUBTEDLY WISH TO SEE WHAT PROGRESS CAN BE MADE ON THESE OTHER ISSUES

- 3. WE SEE NO DIFFICULTY WITH ACTIVELY WORKING ON THE OTHER ISSUES, INCLUDING THE DISCLAIMER, AND BELIEVE THE SPC SHOULD SOON START FOCUSSING ON DRAFT NAC GUIDANCE ON THESE ISSUES. WE NEED TO AVOID A SITUATION WHERE THE "OTHER PERSONNEL" QUESTION MIGHT EVENTUALLY BE RESOLVED, BUT NAC GUIDANCE WOULD BE DELAYED FOR LACK OF AGREEMENT ON THE OTHER QUESTIONS. THE SPC COULD OPERATE WITH "MENTAL BRACKETS" AROUND THE WHOLE DRAFT GUIDANCE UNTIL IT WERE CLEAR HOW THE MAJOR ISSUE WOULD BE RESOLVED. THE THURSDAY SPC MEETING WOULD PROBABLY BE TOO SOON TO START WORKING ON DRAFT GUIDANCE. HOWEVER THE SPC DISCUSSION OF THE FRG PROPOSAL WILL PROBABLY HAVE REACHED THE POINT WHERE WORK ON A DRAFT TEXT COULD START AT THE FOLLOWING MEETING (WHICH WILL BE HELD ON EITHER MONDAY OR TUESDAY OF NEXT WEEK).
- 4. THE ONLY MAIN ISSUE ON WHICH THE US HAS NOT YET STATED ITS VIEW IN SPC IS AIR MANPOWER. AS WE HAVE PREVIOUSLY REPORTED, THE FRG, UK AND OTHER ALLIES APPEAR OPEN TO SUGGESTIONS ON THE QUESTION OF HOW TO DISAGGREGATE. HOWEVER, THE FRG HAS STATED A CLEAR POSITION ON THE TIMING OF THE SECRET

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DISCUSSION OF AIR MANPOWER DATA, I.E., THAT IT SHOULD NOT BE UNDERTAKEN UNTIL DISCUSSION OF GROUND FORCE DATA IS COMPLETED (FINAL PARA OF TEXT IN REF C). THE UK WISHES TO DISCUSS GROUND AND AIR DATA SIMULTANEOUSLY, BUT WOULD NOT OBJECT TO PROCEDING AS THE FRG WISHES AS LONG AS IT WERE UNDERSTOOD THAT IF NECESSARY THE ALLIES COULD AGREE TO SIMULTANEOUS BREAKDOWN (PARA 8 OF TEXT IN REF D). CANADA BELIEVES THAT AIR MANPOWER DATA SHOULD BE ADDRESSED ONLY AFTER "SATISFACTORY PROGRESS" IN EXCHANGE ON GROUND FORCES (PARA 5, REF B). THERE HAVE BEEN NO OTHER STATEMENTS OF NATIONAL VIEWS ON THIS ISSUE THUS FAR.

5. ON THE QUESTION OF WHETHER THE INITIAL PROPOSAL TO THE EAST SHOULD REQUIRE SIMULTANEOUS TABLING OF BOTH CORPS/ARMY AND DIVISIONAL DATA, WE HAVE STATED THE VIEW IN PARA 12, REF E, THAT THE AHG SHOULD BE PROVIDED DIVISIONAL DATA AND GIVEN TACTICAL FLEXIBILITY SUBJECT TO NATIONAL INSTRUCTIONS. WE, AS WELL AS THE UK, BELGIUM AND THE NETHERLANDS HAVE ADVISED AGAINST MAKING SIMULTANEOUS TABLING A MANDA-

TORY PART OF THE INITIAL PROPOSAL TO THE EAST. AS PREVIOUSLY REPORTED, FRG REP HAS INDICATED FRG FLEXIBILITY ON THIS ISSUE.

6. ON THE QUESTION OF THE DISCLAIMER, WE HAVE BROADLY ENDORSED THE FRG DISCLAIMER (WHICH WAS BASED ON THE EARLIER US DISCLAIMER) BUT HAVE CAUTIONED AGAINST DRAFTING NEW LANGUAGE ON EXISTING ALLIANCE POSITIONS, E.G., PHASE II REDUCTION COMMITMENTS AND UNIT REDUCTIONS. IF, AS FRG REP BELIEVES, BONN IS PREPARED SIMPLY TO HAVE LANGUAGE IN THE NAC GUIDANCE RECALLING THE EARLIER ALLIANCE POSITIONS

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ON THESE TWO ISSUES (PARA 6, REF A), THE DISCLAIMER MAY NOT BE A PROBLEM.

- 7. ACTION REQUESTED: IN TIME FOR SPC MEETING THURSDAY, JUNE 16:
- A) WASHINGTON GUIDANCE ON THE AIR MANPOWER ISSUE;
- B) ANY COMMENT WASHINGTON WISHES TO OFFER ON THE UK PAPER (REF D). STREATOR

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